Office of the County Internal Auditor

Custom Developed Software

Original audit published 5/13/24



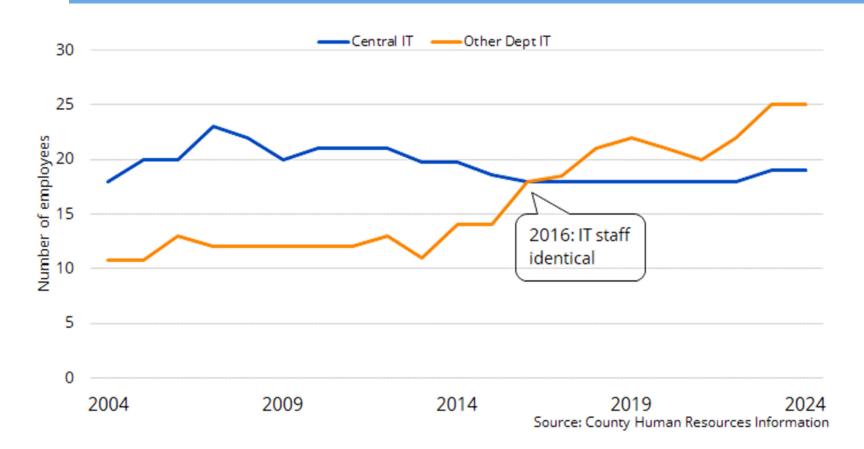
Background

Software Development Process



Source: Amazon Web Services

More IT employees outside of Department





Pros and Cons of Organizational Structure

IT Structure



Centralized

Advantages

Consistency

Economies of Scale

Efficiciency

Federated

Adaptability

Responsiveness

Proximity

Disadvantages Rigidity

Slowness

Bureaucracy

Inequity

Unrealized savings

Duplication



Recommendation Updates

New policy implemented, additional improvements planned



Management addressed risk.

Auditors will no longer monitor.



Recommendations are in progress. Auditors will continue to monitor.



Management accepted the risk of not implementing the recommendation.



New custom-developed software policy nearly complete.



We Found 20-year-old policies did not address system

architecture documentation for custom software raising the risk of incomplete security practices.

We Recommended Information Technology develop and implement a

policy for custom-software development identifying security and privacy requirements for all projects

throughout the County.

Update a policy was substantially complete with

expected final approval by the Board of

County Commissioners in the Spring.



Uniform coding standards to be adopted.



We Found Without a consistent approach to coding, software

implementation faced inefficiencies, inconsistencies,

delays, errors, and increased costs.

We Recommended Information Technology develop and implement a

policy for custom-software development, defining

unified coding standards for all County developers.

Update The proposed policy included coding

standards.



Software advisory body planned.



We Found Staff in various departments made decisions about

software without documenting risks or countywide

considerations about performance and security.

We Recommended Information Technology lead the way in developing

a central advisory body to drive an investment process to support executive decision making.

Update Staff anticipated forming the committee

would be significant work, with completion

expected by June 2027.



Cost framework delayed for input from advisory body.



We Found Departmental staff did not have information about

full costs and considered custom software to be

"free" despite potentially higher costs.

We Recommended Information Technology develop a standardized

methodology for determining costs associated with

projects.

Update The Department noted it would take

significant effort, as many as 240 hours of

work, and estimated a completion in

December 2026.



For the time-being, reliance on other departments to identify software.



We Found Information Technology staff inherited custom

software when department developers left,

sometimes unaware of these projects.

We Recommended Information Technology develop and implement a

policy requiring annual reporting of all software

applications.



County continued to depend on employees for institutional knowledge about software.



We Found Developers inconsistently recorded software

architecture resulting in gaps in understanding and documentation of security and privacy requirements.

We Recommended Information Technology develop and implement a

policy incorporating formal documentation of system architecture for all projects throughout the County.



New system for independent software testing still in progress.



We Found There was no independent quality review for most

custom applications because most involved only one

developer in design.

We Recommended Information Technology develop and implement a

policy for custom-software development, defining standardized testing conditions and criteria for all

projects throughout the County.



Secure repository for software development delayed due to budget issues.



We Found Staff did not keep some applications in a secure

repository that could ensure source code protection

and version control.

We Recommended Information Technology provide access to the

secure repository for all County developers.

Update The Department hoped to implement by

September 2025. However, a required

\$1,800 investment was not included in the

Fiscal Year 2026 budget



Policy for comprehensive system and user documentation still in development.



We Found Developers and stakeholders did not document

the purpose, scope, roles, responsibilities,

management commitment for custom software.

We Recommended Information Technology develop and implement a

policy for custom-software development, requiring comprehensive system and user documentation for

software applications.



Software services agreements planned but not in place.



We Found Without clear agreements in place, there was a risk

of inconsistencies, misunderstandings, and

mismanagement of software deployment processes.

We Recommended Information Technology establish internal

agreements with departments requesting developed

software or when inheriting maintenance

responsibilities.



Policy for custom software maintenance planned for completion in 2027.



We Found There was not a policy to guide software

maintenance including identifying and fixing bugs or

implementing updates or patches.

We Recommended Information Technology develop and implement a

policy for custom-software development

maintenance protocols throughout the County.



Staff planning to track maintenance costs but no progress reported.



We Found Staff maintained custom software, but did not track

maintenance costs or time spent.

We Recommended Information Technology continue efforts to capture

data for maintaining custom-developed software

and make those tools available to other personnel.

Update With a budget of \$30,000 a year, the

Department planned completion by June 2025, but did not report progress for the

March 2025 update.



Custom software performance measures still in development.



We Found Staff could not access data about software

maintenance to assess software performance to aid decisions about whether to update or retire software.

We Recommended Information Technology use collected data to create

performance measures for custom-developed

software.



Next Steps

We'll continue to follow-up on in process recommendations during annual global followups.



Questions and Comments?

